Scientist and stakeholder views on the Delta ecosystem

Ellen Hanak, Public Policy Institute of CA State of the Estuary Conference, Oct. 30, 2013



The "Stress Relief" study team

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Outline

- Study goals
- Causes of stress
- Promising actions
- Implications for science policy

Expert and stakeholder-policymaker surveys conducted in summer 2012

- Focus on conditions for native fish:
 - Role of ecosystem stressors
 - Promising actions
- Goals:
 - Synthesize scientific understanding
 - Identify areas of consensus/divergence
- Samples:
 - Experts: scientific publications on Delta ecosystem
 - Stakeholders: participation in Delta Plan or BDCP



Expert surveys can shed light on complex, uncertain scientific problems

- Especially used in risk assessments
- Some methods control for expert knowledge, consistency of expert views
- Others are more democratic (weigh experts equally)
- We take a hybrid approach: democratic weighting but compare results of "lead scientists" with others, test for bias of other expert characteristics

Distribution of respondent groups

- Scientists (n=122):
 - University (50%)
 - State/federal employees (33%)
 - NGOs/consultants (17%)
- Stakeholders/policymakers (n=240):
 - D: Delta-based interests (38)
 - E: Environmental advocates (56)
 - X: Export interests (22)
 - F: Fishing & water-based recreation (14)
 - U: Upstream interests (39)
 - G: State/federal officials (56)
 - Other (mix of smaller groups) (15)



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Five broad categories of ecosystem stressors — all related to human actions

Discharges





Direct fish management



Flow regime change



Invasive species



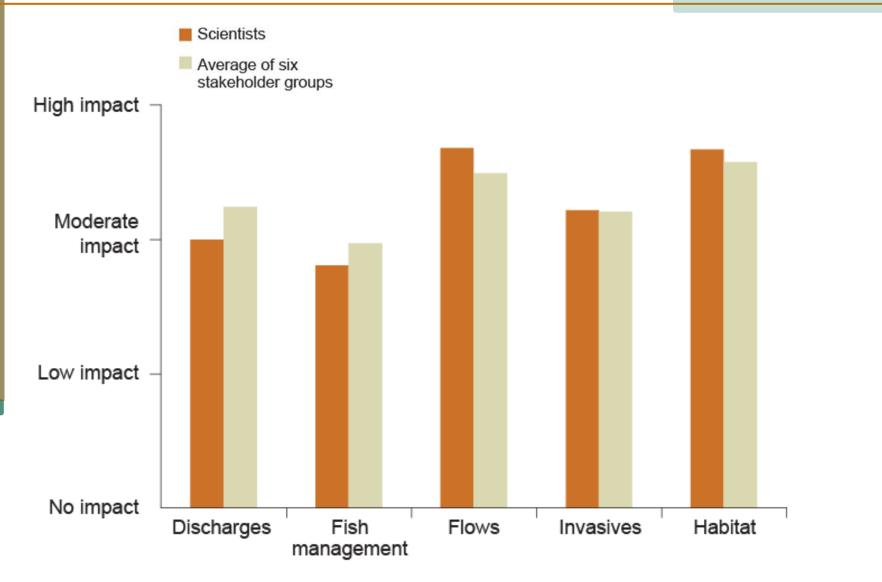
Physical habitat loss and alteration





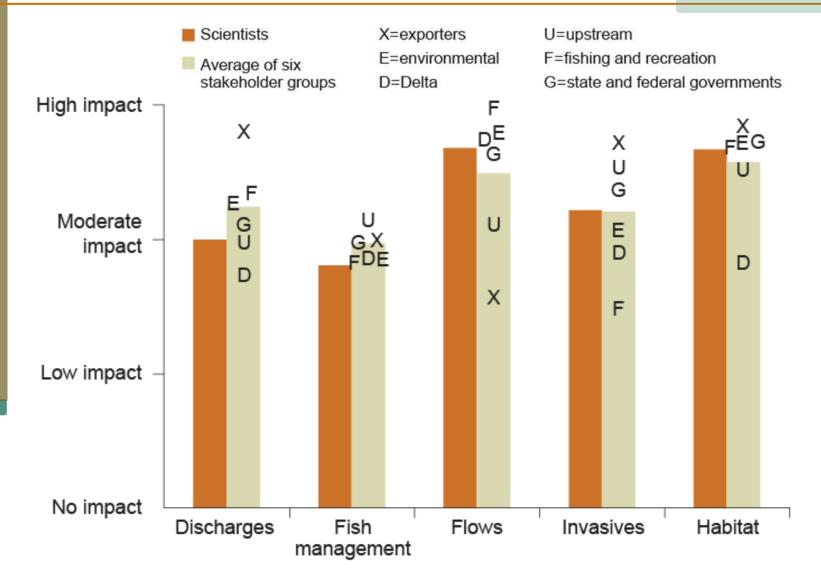


Scientists and stakeholders agree that all five types of stressors matter



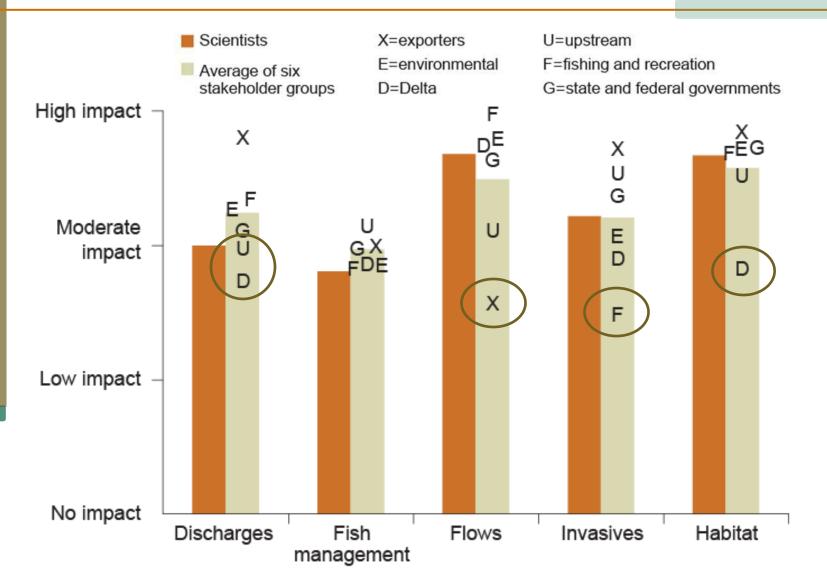


...but groups tend to downplay stressors that benefit them most





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Our view*: reconciliation offers a realistic and hopeful pathway

- Support ecosystem alongside continued human use of region's natural resources (co-equal goals)
- Restore natural processes where practical
- Infrastructure, technology can also help



Yolo Bypass

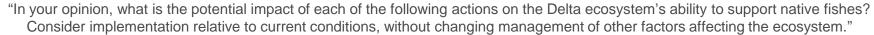


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Survey sought views on actions to help native fish—some already under way

Discharges	Fish Mgmt	Flow Mgmt	Invasives	Habitat
Reduce toxics	Separate hatcheries	Increase outflows	Control invasive weeds	Tidal marsh, shallow habitat
Reduce farm fertilizers	Use conservation hatcheries	Reduce exports	Control invasive clams	Seasonal floodplains
Reduce farm pesticides	Harvest more predators	Vary flows for native fish	Prevent new invasions	Channel margin habitat
Reduce urban nonpoint	Reduce salmon harvest	Exports with canal/tunnel	Vary salinity	Upstream habitat
Reduce urban point	More fish screens	Use gates to steer fish		Increase sediment
Dilute with more flows	Enforce poaching	Improve upstream flows		Remove selected dams
	Truck fish around Delta/dams	Reduce entrainment		Deep water habitat

Level of implementation: Under way, Planned, Considered, Conceptual



Scientists agree on high potential for some habitat, flow actions

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Level of implementation: Under way, Planned, Considered, Conceptual

Scientists disagree on potential of some other, highly uncertain actions

Discharges	Fish Mgmt	Flow Mgmt	Invasives	Habitat
Reduce toxics	Separate hatcheries	Increase outflows		Tidal marsh, shallow habitat
Reduce farm fertilizers	Use conservation hatcheries	Reduce exports	Control invasive clams	Seasonal floodplains
Reduce farm pesticides	Harvest more predators			Channel margin habitat
Reduce urban nonpoint	Reduce salmon harvest	Exports with canal/tunnel*	Vary salinity	Upstream habitat
Reduce urban point	More fish screens	Use gates to steer fish*		Increase sediment*
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	Truck fish around Delta/dams			Deep water habitat

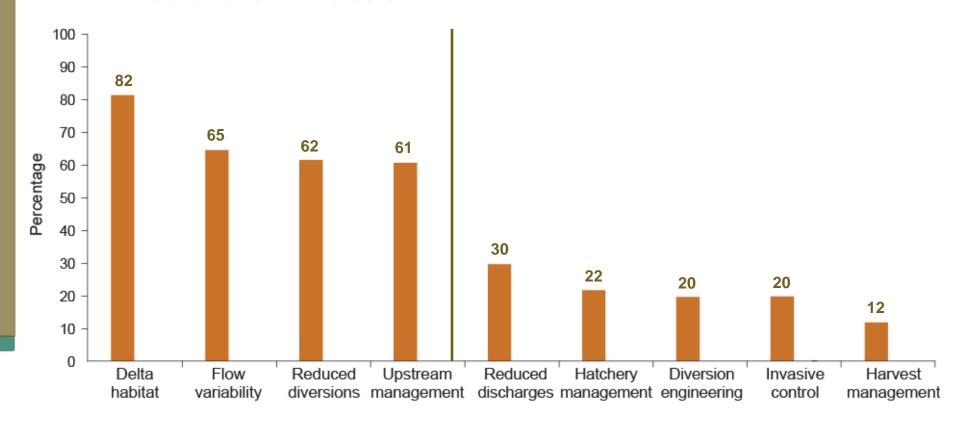
Level of implementation: Under way, Planned, Considered, Conceptual

^{*} More than 20% answered "don't know"

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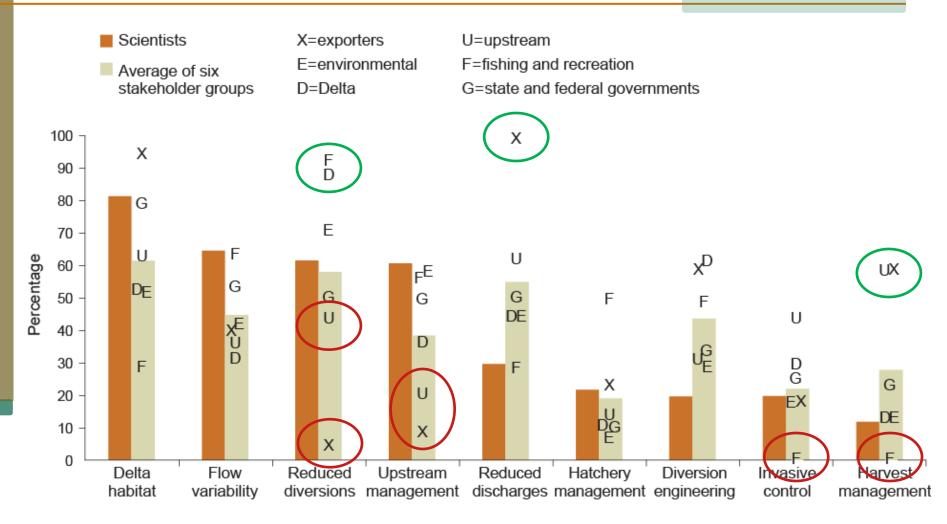
Scientists' top priorities: restoring natural processes within Delta and upstream

Habitat and flow cluster



"Considering interactions, what are the five actions that would result in the most beneficial impact on the Delta's native fish species? When making your selections, consider potential interactions and assume meaningful implementation of each action you select...We understand that many of these actions could also have other effects – either positive or negative – but for the purposes of this survey we ask that you answer from the perspective of what will positively impact native fish populations." (Answers for 30+ actions grouped here into 9 functional areas)

Again, stakeholder priorities reflect economic interests





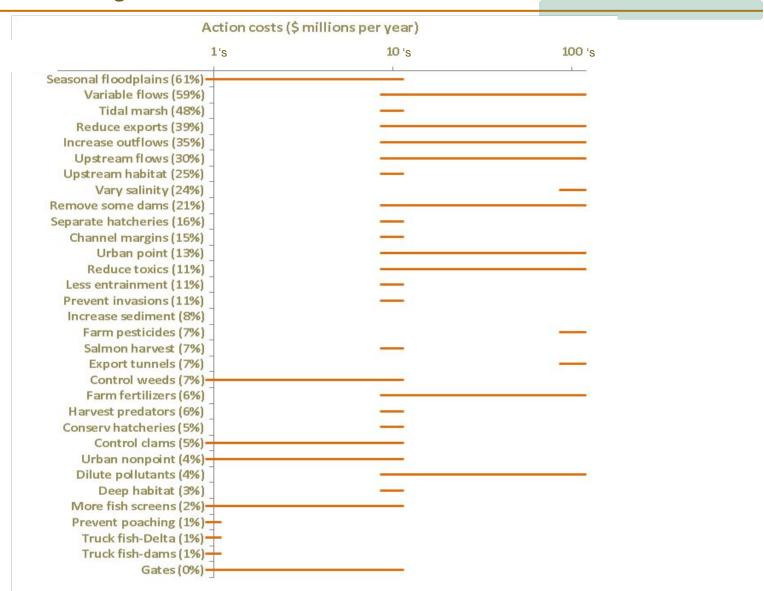
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Lack of shared understanding of Delta science is an obstacle to effective policy

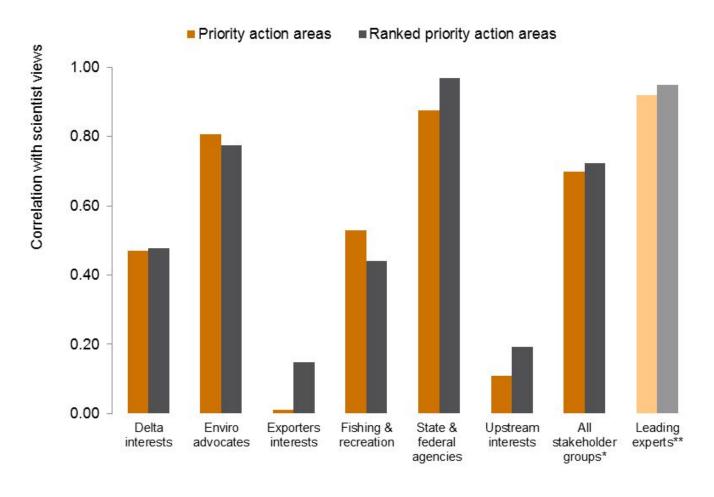
- Engaged stakeholders consult scientific & gov't reports regularly...
- ...but key groups arrive at different conclusions about nature of problems and solutions
- Gaps are widest on actions that could be very costly for some stakeholder groups

Scientists' top priorities tend to be the most costly...





... and groups that would bear the costs disagree most with scientists



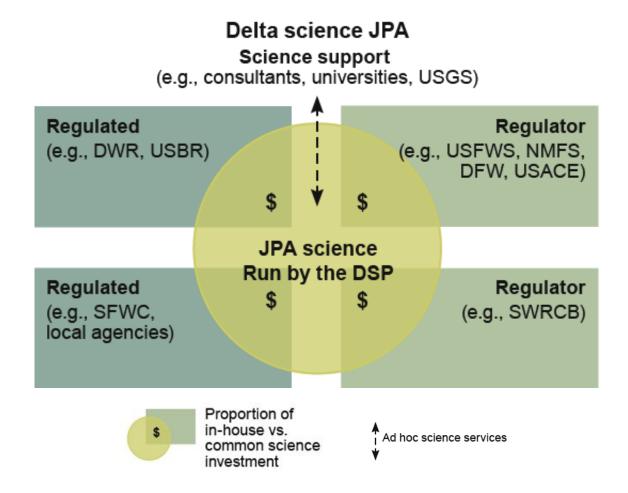
^{*} leading experts are those named by at least 5 peers as having exceptional knowledge on the ecosystem (20% of sample)







Build "common pool" science for shared understanding, knowledge





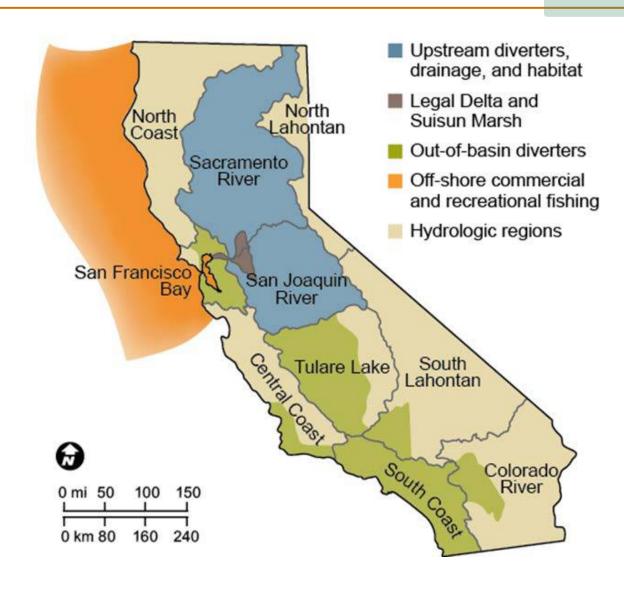
Some additional ways to improve linkages between science and policy*

- Rapid synthesis to identify research priorities
 - e.g., DSP 6/13 workshop on tidal marsh & fish
- Consensus-based synthesis for policy
 - e.g., SWRCB science panels make this ongoing, not one-shot deals
- Collaborative efforts to move beyond combat science
 - e.g., CSAMP for biological opinion flows
- Building policy-oriented communication skills and opportunities for scientists



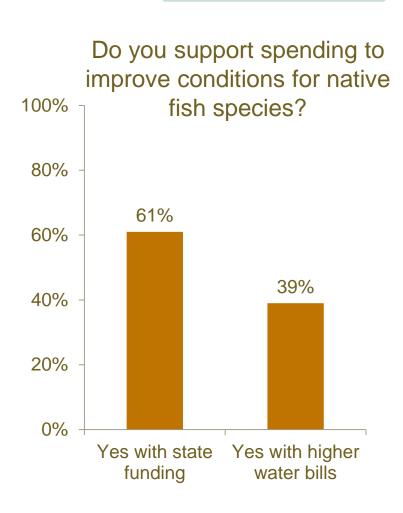
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Most Californians use Delta resources



Achieving ecosystem goals will also require broad public support

- Reconciliation efforts will be costly (at least several hundred million \$/year)
- Need to communicate the goals and benefits...
- ...and demonstrate coordinated and costeffective efforts



SOURCE: PPIC Statewide Survey (Dec. 2012)



More information available at www.ppic.org

Stress Relief: Prescriptions for a Healthier Delta Ecosystem (Hanak et al. 2013) (Overview report)

Aquatic Ecosystem Stressors in the Sacramento San-Joaquin Delta (Mount et al. 2012) (Stressor descriptions)

Where the Wild Things Aren't: Making the Delta a Better Place for Native Species (Moyle et al. 2012) (Reconciled Delta)

Integrated Management of Delta Stressors: Institutional and Legal Options (Gray et al. 2013) (Institutional reforms)

Scientist and Stakeholder Views on the Delta Ecosystem (Hanak et al. 2013) (Details from the surveys)

Costs of Ecosystem Management Actions for the Sacramento-San Joaquin Delta (Medellín-Azuara et al. 2013) (Cost estimates)



Notes on the use of these slides

These slides were created to accompany a presentation. They do not include full documentation of sources, data samples, methods, and interpretations. To avoid misinterpretations, please contact:

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Thank you for your interest in this work.